TRAINING MODULE 9 STUDY PLAN

Burial Benefits

Objective:

To learn what benefits are available for the funeral, transportation, and interment of a deceased veteran, and what the requirements are for such benefits. To learn the requirements for burial in a National Cemetery and related honors.

References:

Title 38, U.S. Code, Chapters 23 and 24.

38 Code of Federal Regulations Part 1, § 1.10; Part 3, §§ 3.1600–3.1612; Part 38.

Adjudication Manual M21-1, Part III, Chapter 13.

Adjudication Manual M21-1MR (Manual Rewrite), Part 7.

VA Pamphlet 80-06-01, Federal Benefits for Veterans and Dependents

Instructions:

Study the assigned reference materials to learn how to assist a veteran's survivors to apply for burial and interment allowance, for burial in a National Cemetery, and for the other honors due a veteran at time of death.

Summary:

1. Burial, Plot, and Transportation Allowance:

THE DEPARTMENT OF VETERANS AFFAIRS (VA) WILL PAY A BURIAL ALLOWANCE ON behalf of any deceased veteran who dies as the result of a service-related disability. If the veteran's death is not related to service or a service-connected disability, VA will pay a lesser amount for a veteran who meets any of the following requirements:

- The veteran was in receipt of compensation or pension, or would have been entitled to receive compensation or pension but for receipt of military retired pay; or
- At the time of death, the veteran had a claim pending for compensation or pension which would have entitled him or her to payment but for his or her death; or
- The veteran served during a wartime period and the body is unclaimed; or
- The veteran died while hospitalized by VA or while receiving care at a non-VA facility under VA contract; or
- The veteran died while traveling under VA authorization and expense to or from a specified place for examination, treatment, or care; or
- The veteran died while a patient at an approved state nursing home.

If eligibility is based on a claim pending at the time of death, then the same rule applies as for claims for accrued benefits based on a claim pending at the time of death, namely that all of the evidence necessary for a favorable decision must have been in file (as defined) on the date of the veteran's death. There is also one other requirement: entitlement to the pending benefit must be from a month earlier than the month of death—otherwise, the veteran would not be "entitled to receive" compensation or pension for the month of death.

If the death is not service-connected, veterans who first entered service after September 1980 (enlisted) or October 1981 (officers) are subject to the minimum active duty service requirement.

A plot or interment allowance may also be payable for a veteran whose death is not service-connected and who:

- Served during a wartime period and the body is unclaimed; or
- Was in receipt of compensation or pension; or
- Would have been entitled to receive compensation or pension but for receipt of military retired pay; or
- Was discharged from service because of a disability incurred or aggravated in line of duty (whether or not service connection was ever established by VA for that condition); or
- Was properly hospitalized by VA or at VA expense;

and who is not buried in a National Cemetery.

If the veteran died on or after September 11, 2001 and the death is service-connected, the burial allowance payable is the total cost of the funeral, burial and transportation or \$2,000, whichever is less. If the death occurred before September 11, 2001, the service-connected burial allowance is \$1,500. In either case, if the veteran is buried in a National Cemetery an additional separate amount is payable for the cost of transporting the veteran's body from the place of death to the nearest National Cemetery having space.

If the death is not service-connected, the basic burial allowance is \$300. If the veteran meets the requirements for the plot or interment allowance and the death occurred on or after December 1, 2001, the plot allowance is \$300. If the veteran died before December 1, 2001, the plot allowance is \$150.

When the death is not service-connected, under certain conditions VA will also pay for the costs of transporting the veteran's body from the place of death to the place of burial or interment. If the veteran is to be buried in a National Cemetery and either was in receipt of compensation, or would have been entitled to receive compensation but for receipt of military retired pay or disability pension (as a greater benefit), the cost of transporting the veteran's body to the nearest National Cemetery having space is payable. [38 CFR § 3.1600(g)] If the veteran dies while hospitalized by VA or at VA expense, or dies while traveling under VA authorization, or dies in an approved state nursing home, the cost of transporting the veteran's body from the place of death to the place of burial or interment may also be paid.

If a person who is not a veteran dies while properly hospitalized by VA, the nonservice-connected burial allowance plus the cost of transporting the body from the place of death to the place of burial or interment is payable. The plot allowance is not payable, however.

There is no time limit for filing a service-connected burial claim; or for claiming the allowance for transporting a veteran's body from a VA (or VA-contracted) hospital to the place of burial or interment; or for claiming the allowance for transporting the veteran's body to a National Cemetery for burial. For deaths which are not service-connected, the time limit for submitting a claim for the burial and/or plot allowance is two years after the date of final permanent burial or interment. If the burial allowance could not be paid at the time of the veteran's death because of the character of the veteran's discharge and the discharge is subsequently corrected or upgraded so that benefits would now be payable, the claim for burial allowance must be filed within two years from the date of correction of the veteran's discharge.

The order of precedence of claimant(s) for the burial, plot and transportation allowances is:

- 1. The funeral director, if any portion of the funeral bill is unpaid;
- 2. The person or entity from whom the plot was purchased or who provided interment services (if other than the funeral director), if any portion of the bill for such is unpaid;
- 3. The person whose personal funds were used to pay the expenses of the funeral, transportation, and burial; or
- 4. The administrator or executor of the veteran's estate or the estate of the person who paid the expenses of the veteran's burial or provided such services.

The application and evidentiary requirements for burial allowance are a completed VA Form 21-530, *Application for Burial Benefits*, signed by the proper claimant and by the person who authorized the services (if not the same person); a statement of account on the billhead (invoice) of the funeral director or cemetery owner, showing the deceased veteran's name, the plot or interment costs, the nature and costs of the services rendered, and the remaining unpaid balance (if any); receipted bills showing by whom payment was made and by whom it was received on behalf of the funeral director and/or cemetery owner; a death certificate or other acceptable proof of death; and proof of the veteran's service, if not already of record. If the veteran was indigent or the body is unclaimed, there must also be a written certification, signed by a responsible official (usually the Public Guardian/Public Administrator) of the state or subdivision where the body is held, that the veteran had no next of kin or other person to claim the body and that the veteran's estate does not have sufficient funds to cover the expenses of funeral and burial. (See the sample application on pages 9-6 and 9-7.)

2. National Cemeteries:

THE DEPARTMENT OF VETERANS AFFAIRS HAS ADMINISTERED THE NATIONAL CEMETERY system (now called the National Cemetery Administration) since 1973. Persons eligible for burial in a National Cemetery include service members who die on active duty and veterans who meet applicable active duty requirements (veterans who first entered service after September 1980 [enlisted] or October 1981 [officers] are subject to the minimum active duty service provision), and who were discharged under honorable conditions.

Other persons eligible for burial in a National Cemetery include Reservists who are entitled to retired pay based on 20 or more years of creditable service with a Reserve component; Reservists and members of the National Guard who die as the result of disease or injury incurred or aggravated in line of duty during active duty for training or inactive duty training, or who die while

being treated for such a disease or injury, or who die while traveling to or from authorized training; and commissioned officers of the National Oceanic and Atmospheric Administration and the U.S. Public Health Service. World War II Merchant Mariners and U.S. citizens who served honorably in the armed forces of an Allied country during a wartime period are also eligible for burial in a National Cemetery, as well as any other persons or classes of persons designated by either the Secretary of Veterans Affairs or the Secretary of the Air Force.

Finally, the spouse or surviving spouse of an eligible person may be buried in a National Cemetery, even if the eligible person is not buried or memorialized in the National Cemetery. The dependent minor children, the unmarried adult children (up to age 23) who are attending an approved school, and the unmarried adult disabled (helpless) children of an eligible person are also eligible for burial in a National Cemetery. Beginning December 16, 2003, remarriage no longer disqualifies a surviving spouse from eligibility for burial in a National Cemetery (previously, the surviving spouse's eligibility could be restored if the remarriage was subsequently terminated by death or divorce).

Persons convicted of a capital crime under either federal or state laws may not be buried or memorialized in a National Cemetery. Additionally, for deaths which occur on or after December 6, 2002, such persons also may not be furnished an American flag to drape the veteran's coffin, a Presidential Memorial Certificate, or a memorial headstone or marker for the veteran's grave.

Burial in a National Cemetery includes the gravesite, a headstone or marker, opening and closing of the grave, and perpetual care. Gravesites in a National Cemetery cannot be reserved, although arrangements that were made before VA assumed jurisdiction of the National Cemetery system will continue to be honored. Funeral directors or others making burial arrangements must apply at the time of the eligible person's death. Depending on the cemetery, National Cemeteries may have columbaria or special gravesite sections for cremated remains. Burial services are not conducted on weekends except under the most unusual circumstances.

National Cemeteries do not provide military honors, but will assist with referrals to military units or volunteer groups. If requested by the veteran's family, the Department of Defense will provide a funeral honor guard detail of not less than two members, at least one of whom will be from the veteran's branch of service. The honors ceremony will include, at a minimum, the folding and presentation of the American flag to the family plus the playing of "Taps," either by a bugler or a recording. Military funeral honors are not restricted to services in National Cemeteries.

VA will provide a headstone or grave marker for veterans buried anywhere in the world, and for eligible dependents of veterans buried in National Cemeteries, state veterans' cemeteries, or military post cemeteries (but not private cemeteries). The style and type of marker furnished will depend on the rules of the particular cemetery. Niche markers are also available for identifying cremated remains in a columbarium. The headstone or marker will contain the name of the deceased, the years of birth and death, and (for the veteran) the branch of service. Optionally, the headstone or marker may also be inscribed with the deceased veteran's military grade, rank or rate, complete dates of birth and death, an appropriate religious emblem, and a listing of any awards for valor.

If the burial is in a National Cemetery, a state veterans' cemetery, or a military post cemetery, the headstone or marker is ordered through the cemetery, which will place it on the gravesite. If the burial is in any other cemetery, the headstone or marker must be ordered from VA by completing VA Form 40-1330, *Application for Standard Government Headstone or Marker for Installation in a Private or State Veterans' Cemetery*, and sending it to:

Memorial Programs Service (403) Department of Veterans Affairs 810 Vermont Avenue, NW Washington, DC 20420.

(See the sample application on page 9-9.)

The headstone or marker will be shipped at Government expense; however, VA will not pay the cost of placing it. There is no time limit for ordering a headstone or marker. For veterans who die after December 27, 2001 and who are buried in a private cemetery, VA will furnish an appropriate grave marker even if the grave is already marked with a non-government marker.

VA will provide an American flag to cover the casket of a veteran or eligible Reservist (only). This may be requested by the funeral director or by the next of kin or next friend of the deceased. VA Form 21-2008, *Application for United States Flag for Burial Purposes*, may be submitted to a VA Regional Office, to the National Cemetery office, or to designated Post Offices. (See the sample application on page 9-8.)

A Presidential Memorial Certificate, signed by the President and stating the country's gratitude for the veteran's service, may be issued to the families or other loved ones of any honorably discharged deceased veteran. This may be obtained by applying to any VA Regional Office or by mailing a request, together with proof of the veteran's honorable discharge from service and a copy of the veteran's death certificate, to:

Presidential Memorial Certificates (41A1C), Department of Veterans Affairs, 5109 Russell Road, Quantico, VA 22143-3903.

There is no longer a specific form required to apply for the Presidential Memorial Certificate, but the former VA Form 23-8055, *Application for Presidential Memorial Certificate*, may continue to be used. Alternatively, the PMC may be requested by telephone [(202) 565-4259 or (202) 501-2004], or by e-mail: pmc@mail.va.gov. The request should clearly show the address the certificate should be mailed to. There is no time limit for requesting a Presidential Memorial Certificate.

SAMPLE COPY

OMB A proved No. 2900-0003 Respondent Burden: 20 minutes

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VA FORM 21-530

EXISTING STOCK OF VA FORM 21-530, SEP 1995 WILL BE USED.

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For additional information and an app	lication, contac	t the nearest VA office	e.					

SAMPLE COPY

OMB Control No. 2900-0013 Respondent Burden: 15 Minutes

Department of Veter	ans Affairs	APPLICATION	I FO	R UNITED	ST	TATES FLAG FOR	BUR	IAL PURPOSES	
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9-8

Form, approved, OMB No. 2900-0222 Respondent Burden: 15 minutes

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	CATION: I ce true and corre	-			installed in the	cemetery liste	ed in bloc	k 21 a	t no expense	to the Govern	ment and all st	tatements	
17. SIGNATURE OF PERSON WHOSE NAME APPEARS IN BLOCK 13A 18. DATE							1-6-05	-6-05					
19. NAME AND DELIVERY ADDRESS OF BUSINESS (CONSIGNEE) THAT WILL ACCEPT PREPAID DELIVERY (Yo. Street, City, State and ZIP Code); P.O. BOX IS NOT ACCEPTABLE						20. DAYTIMI (Include A		VO.	GRAVE	21. NAME AND ADDRESS OF CEMETERY WHERE GRAVE IS LOCATED (No., Street, City, State and ZIP Code)			
Veterans Service Office 20100 Cedar Rd., N., Suite A						(209) 53	3-6880)	Mt. Shadow Cemetery Sonora, CA				
	Sonora, CA 95370 CERTIFICATION: I agree to accept prepaid delivery of the headstone or marker.												
22. SIGNAT	ICATION: I	agree to ac	cept prepai	d delivery	of the headst	one or mark	er.			23. DATE			
22. SIGNATURE OF GERSON REPRESENTING BUSINESS (CONSIGNEE) NAMED IN							1-6-05						
		•								etery named	in block 21.		
24. SIGNATURE OF CEMETERY OR OTHER RESPONSIBLE OFFICIAL ARMILL ARMIL						25. DAYTIME TELEPHONE NO. (Include Area Code) Code Co							
27. REMARKS (Optional Ascription kpace will vary in size according to the type of marker FAMILY REQUESTS ADDITIONAL INSC BELOVED HUSBAND AND GRANI						[[with privately partitised marker)				arker)			
	0									🗶 пот мая	RKED		
29. ID COD	DE		STATE VE	TERANS' C	EMETERY AN	ID GRAVE LO	CATION		etery Use Ont 31. GRAVE NO				
	· -			3231					GIAVE NO				
VA FORM JAN 2003 (R	ຸ 40-133	0	APPLICA	ATION I	FOR STA	NDARD (GOVE	RNIV	IENT HE	ADSTON	IE OR MA	ARKER	

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Study Questions:

7.

Using the assigned references and reading materials, answer the following questions:

1.	When a death is service-connected, the full amount of the service-connected burial allowance is always payable regardless of the actual cost of the funeral, plot, and									
	transportation to the place of burial.									
	(T/F)									
2.	If a veteran dies in a VA hospital from nonservice-connected causes and is buried in a									
	National Cemetery, what, if any, transportation costs are payable?									
	a. Transportation from the place of death to the funeral home, only.									
	b. Transportation from the funeral home to the National Cemetery, only.									
	c. Transportation from the place of death to the National Cemetery.									
	d. None of the above.									
3.	Assuming other requirements are met, may a veteran whose body is unclaimed be interred									
	in a National Cemetery? (Y/N)									
4.	What is the time limit for claiming the allowance for transporting a veteran's body from									
	the place of death to the place of interment?									
	a. 60 days									
	b. One year									
	c. Two years									
	d. There is no time limit for claiming transportation costs.									
5.	May the plot allowance be authorized if the veteran is buried in a State veteran's									
	cemetery? (Y/N)									
6.	The burial allowance must always be paid to the funeral director, even if all of the costs of									
	the funeral and burial have been paid in full. (T/F)									

will VA reimburse the cost of the headstone or marker?

If a veteran's family wishes a headstone or marker different from the type supplied by VA,

(Y/N)

- **8.** If a U.S. flag is used to cover the casket of a veteran, what is done with the flag upon burial of the casket?
 - **a.** It is given to the veteran's next of kin or next friend.
 - **b.** It is returned to the funeral director for use for the next funeral of a veteran.
 - **c.** It is buried with the casket.
 - **d.** It is returned to the Government facility which originally furnished it.
- **9.** If a veteran's dependent, who is not a veteran but who is covered under CHAMPVA, is admitted to a VA medical facility and dies there, are burial benefits payable?
 - **a.** The basic nonservice-connected burial and plot allowance is payable.
 - **b.** Only the transportation allowance from the place of death to the funeral home is payable.
 - c. The basic nonservice-connected burial allowance (but not the plot allowance) plus the allowance for transportation from the place of death to the place of burial is payable.
 - **d.** No—burial benefits are only for veterans.
- **10.** What is the time limit for claiming a burial allowance?
 - **a.** For a service-connected death, there is no time limit for claiming burial allowance.
 - **b.** For a nonservice-connected death, the time limit for claiming burial allowance is two years after the date of the veteran's final permanent burial.
 - **c.** If the character of the veteran's discharge was a bar to VA benefits at the time of death from nonservice-connected causes, the time limit for claiming burial allowance is two years after the posthumous correction of the character of discharge.
 - **d.** All of the above.